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Designing a Cash Transfer Scheme (a Basic Income) that Works for Women and Children

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Government Transfers

TIKs

- -Health Care, Education
- -Housing, Infrastructure
- -Police, Fire Protection
- -Military Protection

CCTs

conditional on

- -Job Seeking/Work
- -Child Schooling
- -Prenatal Care
- -Preventive Care

UCTs

unconditional

- -Child Allowance
- -Basic Pension
- -Negative Income Tax
- -Resource Dividends
- -Basic Income





UCTs Targeted Targeted and -Child Allowance Means-Tested -Basic Pension -Child Allowance -Disability Benefits -SSI -CTs for Long-Term -Negative Income Tax Unemployed **Basic Income** Resource -Unconditional Dividends -Universal -Alaska PFD -Individual -Carbon T&D -Regular, Predictable -Taxable?





What is a Basic Income?

A regular payment (weekly, monthly, annually?)

to all members of a political community (citizens, legal residents?) that is

- universal (not targeted to the poor or to certain groups)
- individual and additive (calculated on an individual, not household basis)
- unconditional (not conditioned on work, willingness to work, or any other required activity)





Design Features of a BI (bolded relate in particular to women) Citizenship/documented/undocumented residency Eligibility Age-for the working-aged, children, seniors Mental competency/incarcerated status **Amount** Flat or variable Subject to taxation Delivery How often Transfer mechanism BI+ or BI-Financing Resource/income/wealth/value added taxation Individual or household-based taxation





distributive justice:

how resources and labor are allocated in society, and how they should be allocated Why is BI superior to CCTs and other UCTs?

efficiency:

what are the goals of our social safety net, and how we can achieve them

what are our social norms?

addresses interactions between the political,

between the political, economic, and social realms

democracy:

how do we adapt to economic change?





Goals of a BI to improve the lives of women and children in the US		
Social Welfare Goals	➤Elimination of poverty	
	➤Early investment in human capital development	
Distributive Goals	➤ Reduction in economic inequality overall and between genders	
	➤More egalitarian distribution of care work between the genders	
Democratic Goals	➤Greater solidarity between workers and carers	
	➤ Recognition of multiplicity of social rolesas caregivers and recipients, consumers, producers, investors, and citizens	





Implementing the Goals				
Poverty Elimination	 → Individual BI minimum of \$13,000/year → Family BI minimum of \$25,000/year 			
Early HCD Investment	→ Total income for families (2- and 1-parent) well above the poverty threshold			
Reduction in Overall Inequality/Gender Inequality	 → Progressively financed and distributed → Individually calculated and taxed 			
Less Gendered Distribution of Care/Non-Care Work	→ BI (and other social institutions) encourage part-time care and part-time income earning <i>by all</i> , rather than economic parity for full-time caregivers			
Working Class Solidarity and Democratic Citizenship	 → Financed by <i>capital</i>, not income → Durable and resistant to clawback by <i>capital</i> 			





Eligibility and Amount: Bl Alone				
BI Scheme 1: Adult BI of \$13,000/year	 → Eliminates poverty for individuals and 2-parent families with ≤ 2 children (but not for those with 3 or more) → Eliminates poverty for seniors → Does not eliminate poverty for 1-parent families 			
BI Scheme 2: Adult BI of \$13,000/year and child BI of \$4,000/year	 → Eliminates poverty for individuals and 2-parent families → Eliminates poverty for single-parent families → Eliminates poverty for seniors living alone 			
BI Scheme 3: Universal BI of \$7,000-9,000/year	 → Eliminates poverty for 1- and 2-parent families → Does not eliminate poverty for adults or seniors living alone 			
BI Scheme 4: Universal BI of \$13,000/year	 → Eliminates poverty for all individuals and families → Most expensive scheme 			





Eligibility and Amount: Bl plus income and child care				
BI Scheme 1: Adult BI of \$13,000/year	→ \$13,000 total income gap bet. 1- and 2-parent families with same earned income, but 1-parent families incur higher child care costs/have less time for care, leisure			
BI Scheme 2: Adult BI of \$13,000/year and child BI of \$4,000/year	→ \$13,000 total income gap bet. 1- and 2-parent families with same earned income, but 1-parent families incur higher child care costs/have less time for care, leisure			
BI Scheme 3: Universal BI of \$7,000-9,000/year	→ Income gap falls to \$7,000-9,000 between 1- and 2-parent families with same earned income			
BI Scheme 4: Universal BI of \$13,000/year	→ \$13,000 total income gap bet. 1- and 2-parent families with same earned income, but 1-parent families incur higher child care costs and/or have less time for care, leisure			





Financing and Taxation		
Guaranteed Minimum Income format	 financed from general revenues strongly means-tested/targeted to poorest immediately withdrawable eliminates poverty but does not significantly reduce inequality 	
Social Security format	 financed from labor taxes conditional/targeted to the middle class 85% taxable if other income is high eliminates poverty and reduces income inequality but does not address inequality of wealth 	
Basic Income format (Modified Social Security format)	 financed from dedicated <i>capital</i> taxes (wealth, gift, estate) unconditional/targeted to the poor and broad middle class 100% taxable if wealth is high eliminates poverty/reduces income and wealth inequality dedicated tax source increases chances of durability 	



Household vs. Individual Payment and Taxation (for couples)

Household-Based benefits scaled to household size income pooled for tax purposes	Individualized benefits are individual and additive income taxed separately
 household economies of scale allow for lower total benefits incentive to split up to maximize benefits 	 individualized benefits cost more incentive to joint household to increase total resources
 marriage tax "penalty" lower incentive for secondary earnings 	 tax "penalty" shifted to singles higher incentive for secondary earnings
 masks economic inequalities within households 	exposes true extent of gender inequalities of income and wealth



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Optimal Format of a Basic Income in the US

- Monthly payment targeted to single-parent family poverty thresholds
- Paid to children as well as adults.
- Financed by a progressive annual tax on wealth
- Individually paid and taxed
- Paid to citizens and residents who subject their global assets to US taxation
 - ➤ Elimination of poverty for those most at risk
 - ➤ Reduction in inequality through net transfer from rich to poor, and from men to women and children
 - ➤ Allows single parents to choose between care and earned income, but incentivizes earned income and joint householding
 - ➤ Incentivizes couples to split care and earned income
 - ➤ Builds solidarity between workers and carers, because both benefit from BI

